PRAIRIE VILLAGE
KANSAS

CITY COUNCIL
CITY OF PRAIRIE VILLAGE
APRIL 7, 2025

The City Council of Prairie Village, Kansas, met in regular session on Monday, April 7, at 6:00 p.m. Mayor Mikkelson presided.

ROLL CALL

Roll was called by the City Clerk with the following councilmembers in attendance: Cole Robinson, Terry O'Toole, Inga Selders, Ron Nelson, Lori Sharp, Chi Nguyen, Dave Robinson, Tyler Agniel, Greg Shelton, Nick Reddell, and Terrence Gallagher. Staff present: Eric McCullough, Chief of Police; Keith Bredehoeft, Director of Public Works; Cliff Speegle, Public Works; City Attorney Alex Aggen, Hunter Law Group; Wes Jordan, City Administrator; Nickie Lee, Deputy City Administrator; Tim Schwartzkopf, Assistant City Administrator; Meghan Buum, Assistant City Administrator; Jason Hannaman, Finance Director; Adam Geffert, City Clerk.

PLEDGE OF ALLEGIANCE

APPROVAL OF AGENDA

Mr. Reddell made a motion to approve the agenda as presented. The motion was seconded by Mr. Agniel and passed 11-0.

INTRODUCTION OF STUDENTS AND SCOUTS

Five high school student members the National Charity League were present to learn about local government.

PRESENTATIONS

- Mayor Mikkelson read a proclamation declaring March 31 through April 8, 2025, as "Seven Days of Kindness" in Prairie Village. Vickie Harris, a member of the SevenDays board of directors, provided information about the organization.

- Mr. Shelton read a "Mayor's Monarch Pledge" proclamation, affirming the community's commitment to protecting and restoring Monarch butterfly habitats.

PUBLIC PARTICIPATION

- The following residents stated their opposition to LEED building practices and the construction of a new city hall building:
  - Jim Rosberg, Ward 1

- Chet Hanson, Ward 2
  - Mary Burger, Ward 3
  - Jerry Hughes, Ward 6
  - Kevin Donnelly, Ward 1
  - Jim McGrath, Ward 3
  - Rob Kohl, Ward 2
  - Pat Phillips, Ward 6
  - Barbara Cantrell, Ward 4
- The following residents shared their support for the construction of a new city hall building and the expansion of the police department:
  - Dennis Boody, Ward 6
  - Alan Bauman Ward 5
  - Ed Stevenson, Ward 5
- The following residents noted their support for sending a financial donation to Prairie Village's sister-city, Dolyna, Ukraine:
  - Anne Melia, Ward 6
  - Pat Daniels, Ward 4
  - Leslie Harris, Ward 2
- Pam Justus, Ward 6, expressed her concerns about spending by the council.
- Brooke Morehead, Ward 4, stated that residents should be allowed to vote on the construction of a new city hall.
- Jenny Garmon, Ward 2, stated that the council should review neighborhood design guidelines to better coordinate the construction of new homes and reduce disruption in neighborhoods.
- Leon Patton, Ward 5, said that residents lacked trust in the Mayor and council.
- Whitney Wilson, Ward 1, noted her support of the Mayor and council.

CONSENT AGENDA

Mayor Mikkelson asked if there were any items to be removed from the consent agenda for discussion:

1. Consider approval of regular city council meeting minutes – March 3, 2025
2. Consider appointment of committee members
3. Consider approval of expenditure ordinance #3048
4. Consider approval of contract with McAnany Construction for the 2025 UBAS program
5. Consider approval of contract with Sunflower Paving for the 2025 Concrete repair program
6. Consider bid award for the purchase of swimming pool chemicals
7. Consider bid award for highway rock salt
8. Consider traffic and pedestrian safety on 66th Street west of Mission Road
9. Consider amendments to Chapter XI, Article 7 – Local Traffic Regulations
10. Consider addition to Chapter XI, Article 2 – Local Regulations

Mr. Gallagher asked to remove item #9 for further discussion.

Mr. Nelson made a motion to approve the consent agenda items #1 - #8 and #10 as presented. A roll call vote was taken with the following votes cast: "aye": C. Robinson, O'Toole, Selders, Nelson, Sharp, Nguyen, D. Robinson, Shelton, Agniel, Reddell, Gallagher. The motion passed 11-0.

Mr. Gallagher stated that he had voted against the proposed speed limit change on Tomahawk Road at the council committee of the whole meeting on February 18 because he did not believe there was enough data to show that reducing the speed limit would increase safety. Additionally, he noted that past speed limit changes had always been based on the recommendations of staff and the City's traffic engineer, and that traffic calming measures should be implemented first prior to changing the speed limit.

A roll call vote on item #9 was taken with the following votes cast: "aye": C. Robinson, O'Toole, Selders, Nelson, Sharp, Nguyen, D. Robinson, Shelton, Agniel, Reddell; "no": Gallagher. The motion passed 10-1.

<u>COMMITTEE REPORTS</u>

- Insurance Committee
  - **COU2025-14: Consider 2025 – 2026 insurance renewals**

    Mr. Hannaman stated that the insurance committee met on January 16, 2025, to discuss the City's property, casualty, and workers' compensation insurance needs for the upcoming year. The committee discussed changes in covered property with HUB, the City's insurance broker, and any changes to relevant processes. City staff provided HUB with detail of all buildings, vehicles, equipment, number of employees, and various other factors that drive coverage needs.

    The committee reviewed and discussed aspects of the City's policies. HUB provided estimated renewal rates, which were anticipated to increase over 10% in total across all coverage lines. The committee directed HUB and staff to take the renewal to market and have other carriers bid on the policies. Following the review, HUB requested quotes from ten carriers who participated in the municipal market.

    Mr. Hannaman noted that overall, the renewal represented an increase of $39,908 or 7.2%. He added that HUB continued to use a flat fee commission model, with the same fee as the prior year of $30,000. The proposed policy would be very similar to the current plan, with most coverage levels remaining the same. However, the umbrella coverage limit would be reduced from $10M to $5M based on the committee's belief that it was a higher coverage amount than typically carried by cities of similar size.

Mr. Hannaman said that premium amounts were driven both by rate changes and increases in the underlying value of the covered exposure. Most of the increase in premium for the 2025 - 2026 renewal were driven by property insurance, for which rates had increased nationwide due to higher costs to repair or replace damaged property as well as increasing weather-related claims.

Worker's compensation decreased $7,641 (5%) due to a history of minimal claims and safety education efforts, which has led to lowered rates in several classifications. Mr. Hannaman stated that the insurance coverage period would run from May 1, 2025 through April 30, 2026. Based off of prior year discussions with HUB, a 7.7% increase was built into the 2025 budget, so the proposal was slightly under budget.

Mr. O'Toole, chair of the insurance committee, added that the two resident volunteers on the committee were extremely helpful in the process.

Colby Sullivan, executive vice-president with Hub International, said that the cyber liability rate was reduced by over 20% in large part due to the City's IT team and HUB working through a process of reviewing and updating internal security processes in order to receive the best prices.

Mr. Reddell made a motion to approve the insurance renewal policy and rates with Travelers and Lloyds at a renewal rate of $549,273.20 for the upcoming coverage year. The motion was seconded by Mr. Shelton and passed 11-0.

- Mr. Shelton provided environmental committee updates, noting that April was "Earth Month". A native plant sale would take place on April 12, and the annual Arbor Day event would be held on April 26 at Harmon Park. Additionally, Overland Park's "Recycling Extravaganza" would also be held on April 26.

- Mr. Gallagher noted that resident Lisa Elsner, who had been recognized by the council for her successes in the Special Olympics, had recently won a gold medal at an international competition.

- Mr. Cole Robinson and Ms. Selders provided summaries of their experiences at the National League of Cities conference that they attended in Washington, D.C.

- Ms. Selders said that the VillageFest committee had met and reviewed the budget for the 2025 event.

MAYOR'S REPORT

- The Mayor noted events that had taken place since the prior council meeting on March 3:
  - A Zoom meeting with officials from Prairie Village's sister-city, Dolyna, Ukraine
  - A Coffee with a Cop event at Starbucks
  - MARC Board and Total Transportation Policy Committee meetings
  - A Northeast Johnson County Mayors lunch
  - A Prairie Village Foundation meeting
  - The annual Prairie Hills Homes Association meeting
- The Mayor shared the following upcoming events:
  - The 75th Anniversary Committee will hold its first meeting on April 8
  - A Johnson County "State of the County" address on April 8
  - A Johnson County / Wyandotte County Mayors dinner on April 9
  - The annual Juneteenth celebration on June 7 at Franklin Park
- The Mayor also noted the following:
  - The real estate website Redfin stated that Prairie Village was one of the "ten hottest neighborhoods" in the country
  - The public works department won an ACES engineering award for the work done on the 68th Street and Mission Road flood control project
  - The bid period for the YMCA property closed on March 28
  - Construction at the old Macy's building in the Village Shops was underway
  - A decision on the three petitions against the City was made by the Kansas Court of Appeals. The court determined that two of the three petitions were invalid, but the third, abandoning the current form of government, could be placed on a ballot. The Mayor noted that the plaintiff had since appealed the decision to the Kansas Supreme Court.

STAFF REPORTS

- Mr. Jordan provided information about the budget planning process, and Mr. Hannaman shared the budget timeline.

- Chief McCullough presented information about a ride for fallen law enforcement officers on May 1, and a peace officers memorial ceremony on May 15.

OLD BUSINESS

There was no old business to come before the council.

NEW BUSINESS

COU2025-15 Consider purchase of indoor unmanned aerial vehicle (UAV) for police operations

Chief McCullough stated that the police department planned to purchase a “Brinc Lemur 2” indoor tactical UAV. The UAV would enhance officer safety and improve situational awareness during building searches related to alarm calls, trespassing incidents, burglaries, search warrants, and other situations requiring entry into potentially occupied structures. Additionally, it would provide real-time audio and video, two-way communication capabilities, and building mapping, significantly reducing the risk to officers and potentially de-escalating situations.

The total cost of $24,999 would be partially funded by $15,000 from civil asset forfeiture funds (permissible under K.S.A 60-4117 for equipment purchases) and $10,000 from previously approved field equipment funds within the 2025 budget. Chief McCullough noted that forfeiture funds could only be used for specific law enforcement purposes, such as equipment purchases and training, rather than normal operating expenses. He added that council approval was not required for the use of forfeiture funds.

COU2025-16 Consider 2026 – 2030 County Assistance Road System (CARS) program

Mr. Bredehoeft said that in order to receive CARS funding from Johnson County, the City was required to submit an application containing a list of streets to be repaired and the estimated costs to repair them. A list of streets recommended for the five-year CARS program was provided for the period 2026 – 2030, though the City only committed to fund and construct the 2026 program year with this annual submittal. Future projects would be used by the County to forecast funding needs.

Mr. Bredehoeft noted that CARS funding was typically set to 50% of the project’s eligible costs of construction-related items, including testing, observation and construction. Cities were typically guaranteed to have their first priority project funded, though projects could be added or funding reduced based on the available funding in the overall program. The work would include, where necessary, full depth pavement repair, curb and gutter replacement, sidewalk repair, new sidewalks, new ADA ramps, milling/overlaying the pavement, or UBAS.

Mr. Nelson made a motion to approve the 2026 - 2030 County Assistance Road System (CARS) program. The motion was seconded by Mr. O’Toole and passed 11-0.

COU2025-17 Consider interlocal agreement with Johnson County for project DRAIN-23X

Mr. Speegle stated that the Johnson County Stormwater Management Program had approved funding participation for the replacement of culverts along Village Drive near Brush Creek. The county's funding for the project would come from the stormwater management program's system management renewal funding program.

The interlocal agreement from Johnson County for the DRAIN-23X storm drainage project would limit the county share to 50% of the project's eligible construction costs. The county would contribute up to $75,000.00 in reimbursement for the project with the construction cost for the two replacement locations totaling $188,690.00.

Mr. Speegle added that the DRAIN-23X construction contract with Kansas Heavy Construction, LLC was approved by council on December 16, 2024, and that construction would begin in the spring.

Mr. Reddell made a motion to approve the interlocal agreement with Johnson County for the DRAIN-23X storm drainage improvement project funding. The motion was seconded by Mr. Agniel and passed 11-0.

COU2025-18 Consider construction contract with WCI, Inc. for the DRAIN-25X: 67th Street RCB replacement project

Mr. Speegle stated that the proposed project would replace the aging channel crossing at 67th Street. The pedestrian bridge on the north side of 67th, which had reached end of life, would also be removed and replaced with a sidewalk crossing over the new culvert. Additionally, 400 feet of the drainage channel upstream to El Monte Street would be replaced. Construction would be scheduled to start in late May 2025 in order to limit disruption to Prairie Elementary School.

Three bids had been received for the project, with the lowest bid at 19% over the engineer's estimate. Mr. Speegle noted that the current bid environment continued to be challenging to estimate storm drainage projects based on several factors, including contractor workload, tight site access, material availability, and schedule limitations due to the location near the school. He added that staff had contacted other municipalities, who stated that they were seeing similar issues with the bidding environment. After reviewing the bids and project scope items, staff did not believe re-bidding would produce improved results.

<u>Bids received:</u>

• WCI, Inc.	$846,376.50
• Infrastructure Solutions, LLC	$1,299,985.00
• Pfefferkorn Engineering & Environmental, LLC	$1,020,000.00
• Engineer's Estimate	$711,744.00

Mr. Speegle said that the contract would be awarded to WCI, Inc. for $846,376.50, with change order authorization up to $85,000.00 from the DRAIN-25X account to allow for quick approval of possible changes required to complete the project. Funding would come from the CIP under the drainage repair program DRAIN-25X, and Johnson County Stormwater System Management would also contribute to the project cost.

DRAIN-25X Project Funding:	$582,821.50
Additional SMP Funds:	$263,555.00
Total Project Funding:	$846,376.50

Mr. Shelton made a motion to approve the construction contract with WCI, Inc. in the amount of $846,376.50 for the replacement of the storm drainage system as part of the storm drainage repair program. The motion was seconded by Mr. Nelson.

Mr. Dave Robinson asked that public works staff provide information to council whenever the opportunity to negotiate a lower project cost occurred.

After further discussion, the motion passed 11-0.

COU2025-19 Consider construction administration agreement with Trekk Design Group for the 2025 drainage program

Mr. Speegle said that the City supplemented its own construction inspection staff with consultant inspectors every year. Trekk had been utilized with previous construction programs, and if approved, would provide the same inspection personnel, allowing for a seamless transition while City inspection staff continued with on-going projects. He noted that the contract would include construction administration services for 2025 drainage program construction projects, such as the culvert replacement at 67th Street near El Monte Street and other locations.

Mr. Shelton made a motion approve the construction administration agreement with TREKK Design Group for 2025 drainage program projects for $119,204.00. The motion was seconded by Mr. Agniel and passed 11-0.

Mr. Reddell made a motion for the city council to move to the council committee of the whole portion of the meeting. The motion was seconded by Mr. Nelson and passed 11-0.

COUNCIL COMMITTEE OF THE WHOLE

Consider financial contribution to Dolyna, Ukraine (sister-city)

Mr. Jordan said that Mayor Mikkelson, four councilmembers, and staff recently had a Zoom call with Mayor Dyriv of Dolyna, Ukraine, to touch base and discuss continued impacts to their region from the ongoing war with Russia. Although the city is not close to the front lines, there are still missile and drone strikes in areas not far from their location. Mayor Dyriv stated that the region had lost 80 soldiers, six were being held as prisoners, and 40 were missing in action.

Mayor Dyriv asked for the City to advocate on Dolyna's behalf for continued federal funding. After the meeting, the City received a letter from the Mayor requesting financial assistance in purchasing "quadcopters", drones "used to monitor large areas, detect hazards, conduct rescue operations, and deliver medicines, humanitarian and other goods as part of the war effort."

The request was for quadcopter unit(s) listed below, currently in use by military units:

1. DJI Mavic 3T Thermal - $5,283 per unit [first choice]
2. DJI Mavic 3 Fly More Combo - $2,474 per unit [second choice]

Mr. Jordan noted that the council had previously approved the purchase of a large number of "walkie-talkie" radios for Dolyna in 2022. Shipping the radios to Ukraine was difficult due to the lithium batteries they used to operate, so to avoid the issue again, staff recommended a financial contribution rather than sending equipment.

Mayor Mikkelson added that Prairie Village had a long relationship with Dolyna, and that representatives from each city had traveled to the other in the past. Due to the uncertainty of federal funding, the Mayor felt that the need for assistance had grown.

Mr. Cole Robinson made a motion to recommend approval of a direct contribution to the City of Dolyna of $22,900 to the city council for further consideration. The proposed contribution would represent one dollar from each resident of Prairie Village. The motion was seconded by Mr. Shelton.

Mr. Dave Robinson, Ms. Selders and Mr. Nelson shared their support for the donation.

Ms. Nguyen asked whether the diversity committee could put on a fundraiser to help Dolyna. Mr. Jordan said officials from Dolyna had indicated the need for support was urgent, and a fundraiser might not be able to raise the needed funds quickly. However, he noted that potentially having a fundraiser along with a contribution from the City would be possible. Mayor Mikkelson added that fundraisers had been held in the past to support Ukraine.

After further discussion, the motion passed 6-5, with Mr. O'Toole, Ms. Sharp, Mr. Agniel, Mr. Reddell, and Mr. Gallagher in opposition.

Mr. Dave Robinson moved that the City Council end the council committee of the whole portion of the meeting. The motion was seconded by Mr. Reddell and passed 11-0.

ANNOUNCEMENTS
Announcements were included in the Council meeting packet.

ADJOURNMENT
Mayor Mikkelson declared the meeting adjourned at 8:45 p.m.

Adam Geffert
City Clerk